product is *intelligence*. Another purpose of a foreign intelligence service is to spread the influence and ideology of its regime, or damage the claims and image of another regime. In this case, the intelligence service *provides* information. This may be done openly through propaganda, diplomatic statements, offers of training, or covertly using rumor, false-news stories, fabricated studies, bribery, or any number of other means.

Foreign intelligence services target information. To get to the information they will target people who have that information or who might be able to get the information in the future—someone with placement and access. The open environment of a university is an ideal place to find recruits, propose and nurture ideas, learn, and even steal research data, or place trainees who need to be exposed to our language and culture—a sort of on-the-job-training for future intelligence officers. Foreign intelligence services have been taking advantage of higher education institutions and personnel for many years, either through deliberate stratagems or by capitalizing on information obtained through other parties. Intelligence services are patient, sometimes waiting several years before expecting a return on an intelligence investment. Foreign intelligence services, by their nature, are secretive and unobtrusive. A successful operation by a foreign intelligence service is one where a target never knows they interacted with that service.

Why target university campuses?

To Obtain Restricted Information or Products

Despite university warnings on the restrictions on his research, University of Tennessee professor Reece Roth employed a Chinese and an Iranian student to assist in plasma research while working on a classified US Air Force project that stipulated no foreign nationals could work on the project. Roth also traveled to China with his laptop computer containing export-restricted information and had a sensitive research paper emailed to him there through a Chinese professor's email account. Roth claimed the research was "fundamental" and not sensitive, but a jury concluded otherwise. In September 2008, Roth was found guilty on 18 counts of conspiracy, fraud, and violating the Arms Export Control Act; he was later sentenced to four years in prison.

A country or company does not have to orchestrate the actual theft of the research in order to capitalize on it. It is unknown how the Chinese used the information they obtained from Roth, but because they invited him to visit China and he had a sensitive report emailed to him while there, it should be assumed they were interested in his research and planned to utilize it.

The US government has determined some technologies should not be shared with other

countries because it would remove that technological edge that serves to protect the United States (militarily, economically, or otherwise), or the technology would be dangerous in the hands of certain groups. The knowledge of how to counter US technological advantages is also protected. Organizations that research, test, or

Export restrictions of goods and technology

- US Department of Commerce Export Administration Regulations (EAR) - "Dual Use" items
- US Department of State International Traffic in Arms Regulations (ITAR) - Inherently "Military Use" items
- US Department of Treasury Office of Foreign Assets Control (OFAC) Trade Embargoes

^a Atmospheric Glow Technologies, the company set up to commercialize plasma research and the lab where the US Air Force project was researched, pled guilty to 10 counts of exporting defense-related materials.

manufacture restricted technologies may be enjoined from exporting them to other countries without first obtaining approval. Providing export-restricted items or information to a foreign national located in the United States may be regarded, under export control law, as equivalent to exporting the item or information because it is now in the actual possession of a foreign national.

To Bypass Expensive Research & Development

Sergei Tretyakov was the head of political intelligence for Russia's foreign intelligence service, the SVR, b in New York City from 1995-2000. In other words, he was a Russian spy. He described how a man in California traveled to New York, met with an SVR agent, and handed over years of US government funded medical research. The research studies had not been released to the public because many of them contained proprietary information based on medical patents held by US companies. The man who provided the data to the SVR agent was a Russian immigrant who wanted to help Russia and refused to be paid for the information; however, he did agree to be reimbursed for his air travel. Tretyakov observed:

The reports were extremely technical, and I noticed each had a dollar amount in the index that described exactly how much the US government had spent to pay for this research....[Russia obtained] scientific research that cost the US government forty million dollars for the price of eight hundred dollars in airplane tickets!²

As this case shows, a country or private company can save much time and money by bypassing research and development and jumping directly to an applied or practical application. Again, the organization does not have to direct someone to steal information in order to benefit from its theft. When a foreign company uses stolen data to produce products, at a reduced cost, that compete against American products, this can have direct harmful consequences for US businesses, and for universities that might receive revenue through patents and technology transfer.

While information is shared on campuses, there is still an ethical, and sometimes legal, responsibility to protect research. With the extensive amount of primary research done at universities, many researchers hope to gain recognition for innovative research. However, if their research is published by someone else first, they may lose that distinction and credit. Research is often funded by private companies or the government who may need a first-to-market practical application from the research to make it worth their investment. Stealing the research then could equate to stealing money from the funding organization.

To Find Recruits to Place in Valuable Positions

Ana Montes agreed to assist the Cuban Intelligence Service while she was a graduate student pursuing a master's degree in International Studies from Johns Hopkins University. Upon graduation, she specifically sought and obtained employment where she could acquire information valuable to Cuba. She worked as a Latin America analyst at the Defense Intelligence Agency and provided classified information to Cuba on a regular basis for sixteen years until she was arrested in 2001. Perhaps the worst damage of her spying was that Cuba shared the information she provided with other countries not friendly to the United States. It is

^b The Sluzhba Vneshney Razvedki, or SVR, is one component of the old Soviet KGB service.

also likely her information contributed to the death and injury of American and pro-American forces in Latin America. Not only did Montes provide information to the Cubans, but she shaped analysis and thereby influenced US policy toward Latin America. After her arrest, Montes claimed she spied for Cuba because she did not agree with US policy toward Cuba and Nicaragua in the 1980s. It is believed she voiced this opinion during graduate school, and someone alerted the Cuban Intelligence Service and recommended her as a potential recruit. She did not expect to be paid by the Cubans for her service and received very little remuneration from them. She is now serving 25 years in prison.

Ana Montes is an example of a spy motivated by ideology. US college campuses are an especially good place to look for people with particular ideological views. Campuses are known for their open discussions and debates. Foreign intelligence services sometimes find students with particular political or ideological beliefs by attending campus rallies, by interacting with particular clubs, or reading campus newspapers and blogs. When they discover someone they think will help, they may approach that person and entice him/her to join their cause.

Cuba has sought other ideological recruits. Kendall Myers worked as an adjunct professor at Johns Hopkins University School of Advanced International Studies and as a contract instructor at the State Department's Foreign Service Institute. Intrigued by Cuba, he accepted an invitation to visit. The Cubans assessed Myers as one who would help Cuba, and recruited him as a spy. They encouraged Myers to get a job with the State Department or the CIA. Myers returned to being an instructor with the State Department in 1980, and eventually worked full-time in the State Department's Bureau of Intelligence and Research until he retired in 2007. Myers took classified information and, with the help of his wife, passed it to Cuba. He and his wife were arrested in June 2009 and pled guilty to serving as illegal agents of Cuba for nearly thirty years. Myers was sentenced to life in prison and his wife was sentenced to 81 months.⁴

While it is not a crime in the United States to hold particular political or ideological ideals, it is a crime to pass classified information to those not authorized to receive it. Both Montes and Myers specifically sought positions within US government agencies that gave them greater access to classified information with the goal of passing that information to a foreign nation.

Foreign intelligence services use a variety of enticements to recruit spies: money, blackmail, revenge, and flattery, for example.

To Exploit the Student Visa Program for Improper Purposes

Khalid Ali-M Aldawsari, a Saudi student studying chemical engineering at Texas Tech University, was arrested in February 2011 on a charge of attempted use of a weapon of mass destruction. A notebook was found at Aldawsari's residence that appeared to be a diary or journal:

[E]xcerpts indicate that Aldawsari had been planning to commit a terrorist attack in the United States for years. One entry describes how Aldawsari sought and obtained a particular scholarship because it allowed him to come directly to the United States and helped him financially, which he said "will help tremendously in providing me with the support I need for Jihad." 5

To Spread False Information for Political or Other Reasons

According to Sergei Tretyakov, a former KGB/SVR officer, the KGB ordered the Soviet Academy of Sciences to come up with a report that would scare the Western public and keep NATO from placing Pershing missiles in Western Europe:

The story, which had been approved by KGB propagandists, described experiments in the Karakum desert in South Central Asia that were being done by a Soviet specialist in atmospheric physics... [Other Soviet] scientists claimed they had used a mathematical model to estimate how much dirt and debris would be blasted into the atmosphere during a nuclear attack in Germany.⁶

The KGB had the report published in a Swedish journal. In the intelligence world, this is called disinformation. Disinformation may be blatant deception or small fabricated kernels in a large milieu of reliable facts. In the academic arena where research is often based on previous research, when results from a study can be shared quickly and easily with other researchers, it is important to science that people share *accurate* results. If subsequent research is based on incorrect data, many of those subsequent conclusions could be inaccurate as well. Expanding scientific horizons is not always the main motivating factors for research or publications in other countries. Foreign researchers may be under pressure to make their research conclude what their government wants it to conclude, or they may be ordered to write completely fabricated studies.

What methods are used to target information at US universities?

Conduct Computer Intrusions

Today's computer-connected world provides abundant access for criminals, terrorists, opportunists, and intelligence services to exploit the access cyber networks afford. They can hack into a system and steal research and other information, send phishing email with malware attached, and exploit social networking sites. They search for restricted information, people who have access to the information, and information that can be used to coerce or entice people with access to share restricted data. There have been computer intrusions into US universities from numerous countries. US universities receive large numbers of unsolicited requests for information and millions of hits on their Web servers each day. Computer hackers, especially those funded by a foreign government, are capable of breaching firewalls and exploiting vulnerabilities in software. They are also skilled at deceiving trusting or unassuming individuals through scams.

Collect Sensitive Research

A possible scenario: An Asian student gets accepted into a graduate program at a US university. The student has connections with a research group at a university back in Asia and is allowed to establish a formal collaboration between the two research labs. The Asian student invites personnel from the Asian university lab to visit the US university. Without permission, the visitors take photographs of all the equipment in the lab including the make and model of the equipment in order to reproduce the US university's lab at the Asian university. About a year into the collaboration, the graduate advisor becomes concerned that too much information is

going out to the Asian research lab and not enough is coming back to the US university. Although the research is unrestricted, the graduate advisor recognizes that applications of the research could have national security implications. The Asian lab has more resources and is able to follow-up on ideas more quickly but the sharing of data and results is unbalanced, so the graduate advisor decides to end the collaboration.

Sometimes, as research develops, the application of that knowledge leads to products that have national security implications. Defectors and double-agent operations have affirmed intelligence services are very interested in acquiring technologies during the research and development phase regardless of classification, since the application and new research may later become classified.

Utilize Students or Visiting Professors to Collect Information

Andrey Bezrukov was arrested in June 2010 for being an agent of Russia. He was a spy who entered the United States under an assumed name (Donald Heathfield) and false past. He attended Harvard's Kennedy School of Government from 1999-2000 and earned a Masters in Public Administration. After graduating, Bezrukov developed associations with professors at various universities including George Washington University and Oxford University. He allegedly targeted a professor who was once Al Gore's national security advisor. Bezrukov also attended Kennedy School reunions, specific society meetings, and think tank events that gave him access and exposure to people as he socialized with policy-makers and tried to cultivate intelligence targets.⁸

In this case, Russia sent a spy to a US university in order for him to cultivate friendships and associations with students and professors likely to move on to government positions. He therefore had a seemingly innocent basis to get off-the-record and inside information from any "friend" in a position with access to information.

Some countries may recruit students before they come to the United States and task them to send technological information they acquire back to their home country. Students may comply based upon a sense of loyalty for their home country's government or as a result of coercion and exploitation. In some instances, foreign students are funded by their government and therefore can serve, at no cost to the US university, as assistants to professors doing research in a targeted field, which gives the student access to the research data and its applications. Some countries may direct the student to seek US citizenship giving them greater access to restricted research. Most information taught at universities is available to anyone who enrolls. However, when information is classified, patented, proprietary, or export restricted, there are rules and laws imposed to protect and control that information.

Foreign business competitors may also send employees as students in order to obtain information valuable to their company. They may misrepresent themselves as students and not acknowledge their employment with a foreign company. A possible scenario: In order to obtain competitive intelligence or insider information on Business A, Business B has one of their employees apply and enroll in a program at a university that is doing research for and funded by their competitor, Business A. That employee/student may even apply for an internship at Business A. The unsuspecting Business A would not imagine a student intern was already a full employee of their competitor.

Spot Students or Professors with Access

In 2009, Russia sent the following instructions to one of its spies, Lidiya Gurveva (using the name Cynthia Murphy), while she was pursuing an MBA degree at Columbia Business School, Columbia University:

[S]trengthen...ties w. classmates on daily basis incl. professors who can help in job search and who will have (or already have) access to secret info... [r]eport to C[enter] on their detailed personal data and character traits w. preliminary conclusions about their potential (vulnerability) to be recruited by Service.⁹

They also directed her to "'dig up' personal data of those students who apply (or are hired already) for a job at CIA."¹⁰ Guryeva was arrested in June 2010 for acting as an agent of a foreign power and was deported back to Russia.

This example demonstrates a foreign intelligence service searching for students who may soon have access to targeted information. Intelligence services also collect information on the programs, officers, professors, and demographics of US universities. After studying the information and, if they find a person to target, they will study his/her motivations, weaknesses, politics, and ambitions. Familiarizing themselves with a professor's work will help them determine a pretext for contacting the professor and how best to influence or recruit the professor. 11 They may spend years targeting an individual, and develop a relationship whereby the student or professor provides information, either wittingly or unwittingly, to the foreign country. For example, the foreign intelligence service may capitalize on existing political or social biases whereby they can coax a professor to share information based on a real or perceived cause (e.g. Myers). They may appeal to the ethnic nationality of a student and ask him/her to help their ancestral homeland. They may invite a professor to visit their country (e.g. Roth), sometimes at no expense to the professor. While the professor is in country, the government may gain access to the professor's digital storage devices (laptop, PDA, cell phone) and obtain sensitive research and personal information. The foreign intelligence service may use information to coerce or entice the professor to provide data in the future. Likewise, American students on study abroad may be evaluated as potential recruits by the host country's intelligence service.

Foreign agents often target students or professors from their own country first, anticipating they will agree out of a sense of patriotism or nationalism. However, they will also target anyone who appears to have the potential to be a good recruit.

Send Spies for Language and Cultural Training and to Establish Credentials

As discussed above with Bezrukov and Guryeva, some foreign students are not here in order to obtain a traditional university education. They attend college in the United States to increase their understanding of the language and culture, make contacts, gain an education in a particular field, and send information back to their home country. In some cases, they may lay low and do nothing criminal for several years.

Li Fengzhi was a Chinese intelligence agent for thirteen years before the Chinese Ministry of State Security sent him to the United States, in 2003, to pursue a doctoral degree in international politics and diplomatic philosophy at the University of Denver. Shortly after his